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## **Egypt: Spate of 'morality' prosecutions of women**

### ***Arrests, jail for violating 'family values.'***

HRW (17.08.2020) - <https://bit.ly/3hsguNT> - Egyptian authorities have since late April 2020 carried out an abusive campaign targeting female social media influencers on charges that violate their rights to privacy, freedom of expression, and nondiscrimination, Human Rights Watch said today.

The authorities have arrested at least 15 people, including a 17-year-old girl after she posted a video about being beaten and raped, on vague charges such as violating "public morals" and "undermining family values." Three of those arrested are men accused of aiding two of the women. Many of the women were arrested based on what authorities said were "indecent" videos on social media applications, particularly the TikTok app. Yet in the majority of the videos and photos, the women appear fully dressed, at times singing or dancing. Those prosecuted have large followings on social media in the hundreds of thousands or millions.

"Arresting women and girls on very vague grounds simply for posting videos and photos of themselves on social media sites is discriminatory and directly violates their right to free expression," said Rothna Begum, senior women's rights researcher at Human Rights Watch. "Policing women's peaceful conduct online smacks of a new effort to control women's use of public spaces."

These prosecutions appear to be the first use of morality charges under the 2018 cybercrimes law. Statements by the prosecutor general indicate that these criminal proceedings, in some cases, began after "social media users" complained about the videos on the prosecution's Facebook page.

Courts have already sentenced 2 of the women and the 3 men to 2 years in prison and 2 more women in separate incidents to 3 years. The remaining 7 women and the 1 girl face ongoing prosecutions. The Interior Ministry's Morality Police have been involved in several cases.

The first arrest, on April 21, was of Hanin Hossam, 20, a university student and social media celebrity with hundreds of thousands of followers on TikTok and Instagram. The prosecution's main evidence against her was a video she posted on TikTok, which Human Rights Watch reviewed, inviting her women followers to use another video-sharing platform, Likee, telling them they can earn money by making live videos for Likee that get more viewers.

Other arrests followed a May 2 statement by the Office of the Prosecutor General that said "forces of evil" were abusing the "new virtual electronic space" to "destroy our society, demolish its values and principles and steal its innocence."

Prosecutors on June 11 referred Hossam for a criminal trial before Cairo's Economic Court, which oversees cybercrimes, media reports said. The prosecution reportedly charged Hossam with "undermining family values and principles."

In the same case, the authorities charged another woman, Mawadda al-Adham, 22, arrested on May 14, as well as three men they said assisted al-Adham and Hossam. The authorities also charged al-Adham with "undermining family values and principles" by publishing "indecent" videos and creating and managing websites for that purpose. All were sent to pretrial detention.

On July 27, Cairo's Economic Court convicted al-Adham and Hossam, sentenced them to 2 years in jail, and fined them 300,000 Egyptian pounds (EGP) (almost US\$19,000) each. Defense lawyers appealed the verdict. The court convicted two of the men for assisting Hossam. The charges and the sentences are based on the 2018 cybercrime law, several provisions of which mandate up to five-year prison sentences and/or large fines for online content deemed to violate undefined terms such as "family values" or "public morals." The third man was convicted of managing al-Adham's account and possessing unlicensed software.

The authorities arrested Aya, 17, known on social media as "Menna Abdelaziz," on May 28. She had posted a video on May 22 in which her face appeared bruised. In it, she says she was beaten by a group of young men and women, and that the men also raped her, filmed the acts, and then blackmailed her with the footage. On May 30, the Office of the Prosecutor General issued a statement saying prosecutors ordered her detained pending investigation as a victim of sexual assault but also as a suspect in morality-related offenses for her videos generally.

The statement confirmed Aya's allegations of the assault and rape and said she was examined by forensic authorities. Three men, a boy, and two women were arrested in connection with the assault and rape.

On June 9, the prosecution moved Aya to a government-run women's shelter where she would receive psychological and social rehabilitation while the investigations continued. On July 26, the prosecutor general referred the three men and two women to criminal trial on charges of beatings and sexual assault. The boy was reportedly referred to a children's court.

On June 29, the Cairo Economic Court sentenced Sama el-Masry, 42, a well-known TV personality, actress, singer, and dancer, to 3 years in prison and a fine of 300,000 EGP for "public indecency." A public prosecutor's statement on April 27 said authorities had ordered el-Masry detained for publishing "sexually suggestive" videos on YouTube and other social media platforms. She is appealing the verdict. The prosecution also referred el-Masry for a separate trial for "inciting debauchery," which began on July 6.

The authorities should drop prosecutions and quash convictions based on arbitrarily vague laws that interfere with freedom of expression and privacy, Human Rights Watch said. They should immediately release Aya from detention, while ensuring her safety and that she receives appropriate care. International law prohibits the detention of children except as a last resort and for the shortest appropriate period of time.

These Egyptian laws and government practices violate the right to privacy, freedom of expression, and the prohibition of discrimination against women, including social and cultural discrimination, under international human rights law. Egypt's obligations under international human rights law and the African Charter on Human and Peoples' Rights require that any limitations to freedom of expression must be proportionate, stated in a precise manner, and be necessary to protect national security, public order, public health, or morals in a democratic society. Morals must not be derived from one set of traditions, religion, or culture, but rather in light of the diversity of a society. Any limitations on these rights should respect the principle of nondiscrimination. Any criminal law should be so clearly defined as to allow anyone to predict what conduct will be a crime.

The Convention on the Elimination of All Forms of Discrimination against Women, to which Egypt is a state party, requires state parties to "take all appropriate measures to eliminate discrimination against women in the political and public life" and "to modify the social and cultural patterns of conduct of men and women, with a view to achieving the elimination of prejudices and customary and all other practices which are based on the idea of the inferiority or the superiority of either of the sexes or on stereotyped roles for men and women."

The recent arrests of women take place against the backdrop of a #MeToo social media campaign in which dozens of Egyptian women are speaking out on platforms such as Instagram, Twitter, and Facebook about their experiences of gender-based violence, assault, and rape.

"These serial arrests of women send a chilling signal about the state of women's rights in Egypt," Begum said. "Instead of tackling pervasive domestic violence, sexual harassment, and violence, Egyptian authorities appear intent on reinforcing societal discrimination by persecuting women and girls for how they appear online or what they say."

### ***Abusive 'morality' laws***

On July 29, the prosecutor general said in a statement that it "is necessary to protect national societal security" and that the general prosecution's role requires not only prosecuting criminals but also acting as "a guardian of social norms."

Several Egyptian laws restrict the right to privacy and freedom of expression. Among these overbroad laws that target women and girls in discriminatory and disproportionate ways are several Penal Code provisions that criminalize acts of "public indecency," "inciting debauchery," and the possession or distribution of materials deemed to violate "public decency." The law does not define "public decency," "debauchery," or the acts that are punished.

In 2018, Parliament passed a cybercrimes law that restricts online content deemed to "undermine public morals" (article 26) or "family values" (article 25). The government is required to adopt and publish implementing regulations (or bylaws) within three months of passage, which it has not yet done. Article 27 criminalizes the use of the internet to "commit any other criminalized offense," such as those in the Penal Code.

The recent trials were conducted by the economic courts, established in 2008 and consisting of appeals courts judges. Their jurisdiction includes violations of the 2018 cybercrimes law and the 2003 telecommunications law.

Human Rights Watch reviewed a 30-page court verdict with its reasoning in Hossam's and al-Adham's case as published by local news websites and also reviewed media reports and statements by the prosecution regarding these cases.

The court invoked articles 25 and 27 of the cybercrimes law and other Penal Code provisions about the complicity in helping al-Adham as a fugitive before her arrest and not reporting offenses.

In some recent "morality" prosecutions, such as those of Hossam, al-Adham, and el-Masry, the initial prosecutorial statements leveled broader accusations against them that could be interpreted as relating to sex work.

Such accusations do not appear in the actual charges and verdicts but led to heightened media coverage, in which commentators pressed the authorities to punish the women and girls. Pro-government media heavily covered the prosecutions, including publishing photos of the women and their full names.

In many of these recent arrests, the prosecutor general's statements said that investigations were initiated after receiving "complaints" by "social media users" through the prosecution's Facebook page or after "lawyers" filed complaints. Human Rights Watch reviewed several videos on YouTube posted by people calling for the women's arrest for "immoral content," following which some of the women were arrested.

Egyptian law allows hisba complaints (accountability based on Islamic Sharia) by members of the public for a wide range of acts, such as a journal article, a book, or a dance performance that the person believes harmed the society's common interest, public morals, or decency.

The authorities have acted upon such complaints for years to prosecute peaceful journalists, writers, and activists who appear to challenge government politics or societal norms. In 2015, a TV presenter, Islam al-Beheiry, received a five-year prison sentence on charges of "defaming religion" based on his criticism of some Islamic scholars and teachings. His sentence was reduced on appeal to one year and he was released in November 2016 after a presidential pardon.

Regarding the recent multiple arrests of women, the prosecutor general, Hamada al-Sawy, has publicly acknowledged acting upon such complaints.

### ***Hanin Hossam and Mawadda al-Adham***

On April 23, two days after Hossam's arrest, the Office of the Prosecutor General issued a 13-page statement detailing the Interior Ministry's Morality Police investigation into her case. The statement said authorities found "evidence," including written and audio communications and bank transfers, that they claim indicated that Hossam was involved in a network aimed at recruiting women and girls to join certain social media platforms that allow them to offer paid online chat and video services.

The Cairo Economic Court's verdict on July 27 says that the prosecutor general received several complaints about the women, including from a lawyer named Abdel Rahman al-Gohary. The main evidence cited in the court's reasoning are Hossam's video in which she invites women to join Likee, saying that they can earn money by making live videos that get more viewers, as well as bank transfers and two social media accounts of Hossam's and four of al-Adham's on Instagram, TikTok and Facebook.

The court said in its reasoning for al-Adham's prison sentence that she "undermined family values" by posting social media videos aiming at "seducing young men" to gain more viewership and followers to gain more money through advertisements. The court also said she appeared in the videos "in revealing clothes dancing in an immoral way in public places."

The court said the three men – named in the verdict as Mohamed Abd al-Hamid Zaki, Mohamed Aladdin Ahmed, and Ahmed Sameh Ateya – were employees of Likee and Bigo Live, another Chinese app, and sentenced them for assisting al-Adham and Hossam in managing their media accounts, and possessing and using encrypted channels of online communications, a criminal offense under the 2018 cybercrimes law.

The court rejected the defense lawyer's request to have the Constitutional Court review and define acts that violate "family values." The court claimed that such laws do not restrict free expression but are necessary to address "deviant ideas" and "moral degradation." The court also said that parents should monitor their offspring and restrict their access to online content that changes their "identity, traditions and morals."

Press statements by al-Adham's lawyer say that the prosecution asked her to undergo a "virginity test," which she rejected. The authorities may have subjected at least one other woman and the girl to such virginity testing.

"Virginity testing" is recognized internationally as a violation of human rights, regarded as a form of cruel, inhuman, and degrading treatment, gender-based violence, and discriminatory. The World Health Organization has said that "virginity tests" have no scientific validity and that healthcare workers should never conduct them.

In December 2011, Egypt's Administrative Court condemned forcing detained women protesters to undergo virginity tests ordered by army generals, including Abdel Fattah al-Sisi, then-head of military intelligence. The court ruled that virginity tests "constitute a violation to women's body and an assault on their humanity and dignity." Despite the ruling, Egyptian rights organizations have documented the authorities' continuing use of such tests.

Egyptian prosecutors and judicial authorities should immediately cease this abusive practice and Egyptian legislators should pass a law making it illegal, Human Rights Watch said.

### ***Manar Samy***

On July 1, the authorities arrested Manar Samy, 30, a popular TikTok and Instagram content maker with more than 250,000 followers, following a hisba complaint submitted by a lawyer, Ashraf Farahat, saying that she had been “publishing sexually provocative videos on TikTok.” The prosecution ordered Samy detained for using her social media accounts in a way that “undermined the values and family principles of the Egyptian society.” A judge sent her to pretrial detention.

On July 29, Tanta’s Economic Court convicted Samy as charged, sentenced her to 3 years in prison, and fined her 300,000 EGP. On August 9, Samy was released on bail of 20,000 EGP (US\$1,250) pending her appeal.

During a detention renewal hearing on July 5, the prosecution in Qaliubiya governorate ordered the arrest of Samy’s father, brother, and sister, media reports said, after an argument arose outside the courthouse over whether Samy could see her 3-year-old daughter. On August 5, the prosecution renewed the 3 family members’ detention for 15 days on charges of attacking a police officer.

The 2010 United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (Bangkok Rules) provide that “women prisoners’ contact with their families, including their children, and their children’s guardians and legal representatives shall be encouraged and facilitated by all reasonable means.”

### ***Sherifa Refaat and Noura Hisham***

In early June, the authorities arrested Sherifa Refaat, 46, and her daughter, Noura Hisham, 24, a popular mother-daughter duo on TikTok and Instagram with more than 100,000 followers, for “undermining the family values of Egyptian society.” In a video posted on YouTube on April 30, one person who had made several complaint videos said that the authorities should arrest Refaat and Hisham “to send them where they sent Sama el-Masry.” A few weeks later, the Interior Ministry’s Morality Police arrested the two at an apartment in Cairo’s Heliopolis neighborhood. The person who made the complaint video was the first to announce the news of their arrest on June 10.

Prosecutor General Hamada al-Sawy said on June 12 that the prosecution’s “analysis and monitoring” unit “received several complaints calling for their arrest” and that the prosecution staff “monitored the anger of social media users” over videos published by the two women.

Media reports said prosecutors accused the two of posting “sexually suggestive” pictures and videos “amounting to incitement to prostitution.” On June 27, a judge renewed pretrial detention for both. Their trial began on July 29 before Cairo’s Economic Court.

### ***Menatullah Emad***

On July 1, police in Cairo’s Dokki neighborhood arrested “Renad” (her real name is Menatullah) Emad, 20, in a café. Prosecutors ordered her detained pending investigation over charges of posting “indecent” content on TikTok. Emad is a social media influencer on Instagram and TikTok with over 2.3 million followers on both platforms. Both accounts appear to have been deleted.

### ***Hadeer al-Hady***

On July 6, Giza's Morality Police arrested Hadeer al-Hady, 23, who has more than a million followers on TikTok and Instagram, for posting "indecent" videos online. They confiscated al-Hady's laptop and phone and, on August 4, renewed her pretrial detention until August 18. Media reports indicate that the authorities might subject her to virginity testing.

### ***Basant Mohamed***

Morality Police arrested Basant Mohamed, a 20-year-old student from Alexandria, on July 10, regarding her video content on TikTok. Mohamed, who has almost one and half million followers on TikTok and Instagram, was released on July 11 pending an investigation.

### ***Discrimination and violence against women, and media censorship***

The recent "morality" arrests of women are taking place in an environment in which media and human rights organizations have been reporting escalating government restrictions aimed at "reshaping" artistic and cultural expression. For President al-Sisi's government, the red lines are not just about political dissent but also "public morals" and societal norms. President al-Sisi has made several statements in which he criticized media that "has harmful effect on the society."

In 2018, Human Rights Watch reported a campaign to crush artistic freedoms in Egypt, including arresting pop singers, writers, and belly dancers. The authorities prosecuted several for alleged "indecentcy."

"Morals" prosecutions frequently affect women disproportionately as they revolve around women's clothes or behavior, reinforcing the deep-rooted societal discrimination women face compared to men. Most of the recently prosecuted women appeared in videos and photos – which constituted the basis for their arrest – in regular clothes that are common in Egypt. Many of the women social media influencers targeted also reportedly come from poorer social and economic classes.

These arrests are taking place against the backdrop of a #MeToo social media campaign in which dozens of Egyptian women are speaking out on platforms such as Instagram, Twitter, and Facebook about their experiences with gender-based violence, assault, and rape. Egyptian security and judicial authorities often fail to pursue men accused of sexual harassment or assault.

The government also has failed to prioritize a draft law stalled in parliament since 2017 that would define and criminalize domestic violence. The UN estimates that almost a third of Egyptian women experience intimate partner physical or sexual violence in their lifetime. Weak implementation of a recent law that criminalizes female genital mutilation allows for the practice to remain highly prevalent.

In addition to squeezing online space for women, the authorities have waged against independent women's and human rights groups, making it difficult for them to work without facing retaliation and prosecution. The authorities have, for the past five years, prosecuted and banned from leaving the country leading independent women's rights activists, including Mozn Hassan, head of Nazra for Feminist Studies, and Azza Soleiman, head of the Center for Egyptian Women's Legal Assistance. Nazra had to shut down their offices in March 2018 as a consequence of a years-long asset freeze in connection with the ongoing prosecution.

The National Council on Women, a government entity tasked with empowering women and ending discrimination, has not issued any statements or taken any action to support

women's rights activists facing prosecution and travel bans or the women caught in the government's serial arrests targeting social media content makers.

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## **When health workers harm: the medicalization of female genital mutilation in Egypt**

UNFPA (02.10.2019) - <https://bit.ly/2pn49F6> - Female genital mutilation has been outlawed in Egypt for more than a decade, but it remains widespread. Yet rather than helping to eliminate the practice, public campaigns highlighting its dangers may have had an unexpected side effect: pushing the procedure from the home to the very place where staff are meant to "do no harm" – the health facility.

"About 75 per cent of female genital mutilation in the country is performed by doctors," said Dr. Ayman Sadek, an expert on the subject.

Despite years of efforts by the government and health organizations, female genital mutilation remains deeply entrenched in both Egypt's Muslim and Christian communities. Around 9 in 10 Egyptian women have been subjected to the practice, according to 2015 data.

It was once largely performed by traditional birth attendants known as 'dayas', but since the ban, families have increasingly turned to trained health professionals.

The medicalization of female genital mutilation is alarming to health and human rights experts, as it offers the appearance of legitimacy to a practice with no medical benefits but plenty of serious consequences, including possible haemorrhage, childbirth complications and even death.

### **Why they do it**

Some health providers perform female genital mutilation because they believe families will resort to the practice no matter what.

"They say that there's little that can be done to stop this practice, so they agree to do it, but with reduced risk of infection and bleeding," said Dr. Wafaa Benjamin Basta, an Egyptian gynaecologist. "They claim to lower pain and trauma by doing a little cut under anaesthesia. It's a harm-reduction approach."

But this is no excuse, said Dr. Gamal Serour, an obstetrician/gynaecologist and Director of the International Islamic Centre at Al Azhar University. "Medicalized female genital mutilation is harmful and unethical," he said.

And medicalization does not guarantee harm reduction.

In Egypt, clitoridectomy and excision are the most common forms of female genital mutilation. Both involve the removal of significant parts of the female anatomy.

Furthermore, Dr. Sadek noted, "when doctors get their training, they don't learn how to perform female genital mutilation. Instead, they learn it from the traditional practitioners." Other health staff don't learn the procedure from anyone, making it up as they go.

There is also another incentive, Dr. Sadek noted: Some perform female genital mutilation to supplement their incomes.

"When you make something illegal, it increases the price," he said. "I know of one doctor who does the practice on girls but protects his own daughters from being subjected to it."

### ***More than physical harm***

Campaigners' focus on the physical harms caused by female genital mutilation means the psychological consequences have been largely overlooked, some experts said.

"We tend to talk only about the medical impact of female genital mutilation, when the social and psychological impact are just as, if not more, important," Dr. Basta told UNFPA. "I have patients who tell me that it has interfered with their ability to have an enjoyable sex life."

The practice also arises out of – and reinforces – gender inequalities. It perpetuates, for instance, the idea that women's bodies are inferior when intact and the idea that women's sexuality must be controlled.

A 2014 household survey showed that more than half of respondents believed men prefer women who have been cut, and more than 40 per cent said the practice prevents adultery.

Support for the practice remains high even though 60 per cent of female survey respondents acknowledged that it can cause complications resulting in death. Less than half of men were aware of such complications.

### ***Attitudes changing***

But there has been progress, experts say. Recent increases in the penalties for performing female genital mutilation have contributed to an overall decrease in the practice, Dr. Serour said.

And attitudes are slowly changing, particularly in affluent and urban communities.

"Ten years ago, most of my patients had been subjected to it," Dr. Basta said, noting that among her own clientele, "only about 10 per cent of my patients on the private sector – particularly women under 30 – have had it done to them."

UNFPA has worked with the department that oversees licensing for private clinics to discourage the practice. And a UNFPA-supported medical curriculum on the harms of the practice has been approved, but not yet rolled out to universities.

Through the UNFPA-UNICEF Joint Programme to Eliminate FGM, communities are also educated about the harms caused by the practice and encouraged to abandon it.

Still, many people remain convinced that medicalized female genital mutilation is acceptable.

"Medicalized female genital mutilation is wrapping a terrible thing in a beautiful package," Dr. Sadek says.

## Will Egypt ever have female pastors?

By N.A. Hussein

Al-Monitor (24.09.2019) - <https://bit.ly/35cw0Yt> - Egypt's various religious dominions have so far rejected the ordination of women. But Cairo-born Gihan Farag — who currently lives in the United States — was ordained by the United Church of Christ last May in Fort Worth, Texas. Her visit to Cairo this summer rekindled the debate on whether women are getting any closer to wearing the cloak in Egypt.

Farag's visit to Egypt to see friends and family did not go unnoticed by the media. Several Egyptian newspapers called upon her to ask about her views on women's ordination and whether she believes it will one day be possible in Egypt. Her friends, who requested anonymity, told Al-Monitor that Gihan may be back in Egypt in 2026 — which is the date the Egyptian Evangelical Church is expected to take up the issue of whether women can become pastors in its churches.

Farag strongly defended the right of women to be pastors and said she did not recognize any differences between women and men in the eyes of God. "Because I believe in the Bible, I believe in the ordination of women. This is not a defense of liberal theology or any other, but a defense of the Bible that advocates equality between men and women," she told al-Bawabah News July 6. "Priesthood is a call from God to men and women alike and not a privilege for men," Farag said to news site Al-Manassa July 18.

Some representatives of Christian communities in Egypt disagree with her words. "The Bible Baptist Denomination rejects all liberal teachings that contradict the word of God, including the ordination of women. The Evangelical Church in Egypt ... clearly and explicitly rejects the ordination of Farag by a lesbian pastor," Botros Faltaos, president of the Bible Baptist Denomination based in Alexandria, wrote in a Facebook post July 16. Faltaos claims that Lee Ann Bryce, pastor of the United Church who ordained Farag, is a lesbian. The United Church of Christ allows gay and bisexual people to become pastors.

Al-Monitor reached out to Farag and Bryce by email but received no response. A close friend of Farag's in Egypt, who asked to remain anonymous, told Al-Monitor that Farag was born into a Coptic family but later joined the Kasr El Dohara Evangelical Church in Cairo.

There, she made family films and programs that were screened at the church or on Christian television channels. Her main focus was on programs concerned with women's affairs, their roles in Christian history and how to achieve equality between men and women.

"She always felt [she] could play a bigger role. But becoming a pastor was very far-fetched since we are taught in Egypt at a very young age that the ordination of women is not allowed. Egyptian men of religion argue that Jesus did not choose any women among his 12 disciples, although there is no text in the Bible that forbids the ordination of women or restricts it only for men," said Farag's close friend.

The Coptic Orthodox Church in Egypt avoids addressing the reasons for its refusal to ordain women as pastors, merely describing the matter as "liberal heresy."

"The position of the church is clear on this matter, and we can refer to the statements of Pope Tawadros II," Rev. Paul Halim, spokesman for the Coptic Orthodox Church, told Al-Monitor.

In a televised interview in 2016, Pope Tawadros II of Alexandria said that women cannot be pastors in the Coptic Orthodox Church. "We already expressed our objection to what is happening in other Christian churches. But it eventually all boils down to the choice of every church," he said. "Women in the Coptic Church in Egypt play a major role. The church choir is made up of young women mainly. Every church has an administration council, which has to have one woman on board at least. The Orthodox colleges and universities in Egypt include female professors, not to mention the headmistresses of monasteries," Tawadros II said.

The role bestowed upon women by Tawadros II falls short of Farag's ambitions, according to her friend. The idea to study theology came upon Farag during her visit to Texas Christian University in Fort Worth.

"Farag ended up enrolling in the university and completed her theological study in 2013. She then tried to be ordained in Egypt because some of the Evangelical churches in Egypt were then trying to persuade the synod of Nile — which is the highest synod of Evangelical churches in Egypt — to accept the ordination of a woman, but he kept postponing the issue. Farag decided to go back to the United States and finally was ordained in 2019," the source explained.

Ikram Lamei, head of the Information and Publishing Council of the Upper Nile Synod of the Egyptian Evangelical Churches, told Al-Monitor the Evangelical churches in Egypt are united on the right of women to take the cloak just as men do. But he added that the church has to take into account the conservative views of Egyptian society, which prompted the synod to delay approval of the ordination of a woman.

"Farag spends her time teaching at Texas Christian University and preparing for her work and sermons at the United Church of Christ. I believe she is a role model for thousands of young Egyptian women who dream of taking the same path to become closer to God, which can only be through a bitter struggle, as Farag has done," Farag's friend said, implying that her ordination made it easier for others to follow her path.

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## **Egypt has highest FGM surgeries at 82%. It's time to stop pain**

***Amr Hassan, the rapporteur of the National Population Council, stated that Egypt ranks first globally in the medicalization of Female Genital Mutilation (FGM), with 82 percent of females under age 17 having undergone the operation, Al-Masry Al-Youm reported.***

Al Bawaba (06.03.2019) - <https://bit.ly/2H2XC9K> - Hassan's declaration followed a discussion on the medicalization of FGM during the Ninth International Conference for Fellows attended by members of the British Royal College of Obstetrics and Gynecology on Sunday, 3 March at Cairo University.

The World Health Organization defines the medicalization of FGM as the "situation in which FGM is practiced by any category of health-care provider, whether in a public or private clinic, at home, or elsewhere."

The Population Council raised the red flag by revealing research that presents a noticeable increase in the number of FGM surgeries performed by doctors on young girls.

He pinpointed widespread belief among Egyptian mothers that their daughters should undergo FGM for religious and virtuous reasons. Hassan added that doctors, as well as

various stakeholders, are responsible for combatting such damaging mainstream thought, affirming that such reasoning is not scientifically grounded.

Hassan has previously proposed direct communication with families as an efficient method of raising awareness, citing the fact that a young girl post-operation has no understanding of the potential phantom pain and tragic consequences she may in the future.

Hassan, assistant professor of obstetrics and gynecology at Cairo University, also stated that Egyptian law firmly prohibits any doctor from practicing FGM and criminalizes the whole process.

Notably, FGM was not criminalized under Egyptian law until 2008 after 11-year-old Bodour Ahmed Shaker died in the Egyptian village of Maghagha during an FGM operation in 2007. The 2008 law imposed a maximum fine of LE5000 and a maximum prison sentence of two years upon the accused doctor.

Currently, legal sanctions are firmly enforced in an attempt to enact social change.

In 2016, a majority in the Egyptian parliament voted for firmer laws to be put in place and enforced on anyone who practices FGM. The new law increased the penalties for performing FGM, stating that individuals convicted of the crime will be imprisoned for a period ranging between five and seven years.

Furthermore, the 2016 law increases the punishments for cases in which FGM leads to the death or permanent disability of the victim.

Minister of Health Hala Zayed has highlighted the efforts exerted by the Ministry of Health in collaboration with various Egyptian institutions to protect girls ages 5 to 17 from FGM's destructive mental and physical impact.

Zayed affirmed the efficiency of the national strategy set by the National Population Council against FGM. The strategy was implemented in 2016 and will continue until 2020. It aims to raise awareness among Egyptian families by emphasizing the dangerous consequences of FGM.

Despite that Egyptian penal code now criminalizes the act of FGM, Hassan asserted the danger of various inherited cultural values that account for the existence of FGM in Egyptian society until now.

He underscored ongoing collaboration between the National Population Council and the central administration of non-governmental therapeutic institutions for the elimination of FGM.

FGM is a dangerous early-age operation that is still widely practiced in Egypt along with 30 other African countries as well as other in areas throughout the Middle East and several East Asian countries.

UNICEF displays shocking statistics in studies about FGM in Egypt. The studies show that 91 percent of Egyptian females in the 15-49 age group have undergone FGM while the latest research conducted by the Population Council shows that girls ages 13-17 who have had the operation dropped to 72 percent in 2018.

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## **Experts urge Egypt to rethink two-child population strategy**

***Medics say limiting families not the answer for a country where a baby is born every 15 seconds***

By Ruth Michaelson

The Guardian (03.01.2019) - <https://bit.ly/2LWnN1A> - In the cramped office of New Cairo hospital's family planning clinic, Safah Hosny sets a box overflowing with contraceptives next to the visitors' ledger on a small desk.

There are eight condoms for one Egyptian pound, about 4p, or ampoules of injectable birth control, for just under 9p. A contraceptive implant lasting three years costs 22p, while copper IUDs – the most popular form of birth control on offer according to Dr Hosny – cost 17p.

The low prices, far less than in any Egyptian pharmacy, are due to subsidies provided by Egypt's health ministry, as clinics like Dr Hosny's are on the frontline of Egypt's battle against an exploding birthrate. A government programme called "two is enough" has been launched to encourage people to limit family size. From this month, the prime minister, Mostafa Madbouly recently announced, the government will cease to provide financial support to a family after their second child.

The five-year, \$19m (£15m) programme comprises a poster campaign as well as growing a network of mobile and fixed family planning clinics across Egypt. Posters covering the walls of Egypt's metro show an Egyptian 50-pound note, worth about £2.20, torn into five. "Would you rather divide this into five, or into two?" it asks.

But the price and availability of contraceptives at clinics like that in New Cairo hospital belie a wider issue: that Egypt has a long way to go in persuading its people.

"Sometimes patients arrive here knowing absolutely nothing about contraception, so I have to explain all the different methods," says Hosny. "Then [the woman] chooses, with her husband's permission. Her husband is normally here for the first visit, and witnesses her signing a consent form which shows she understands, but then she is alone for the follow-up appointments."

Hosny says the clinic is happy to serve unmarried women. "For unmarried women I suggest the pill or injections," she says, pulling out a slide of contraceptive pills.

Population size is now regarded as such a crisis by the government that President Abdel-Fatah al-Sisi declared at a 2017 conference: "We have two real challenges facing our country: terrorism and overpopulation."

Egypt now has more than 104 million people, including 94.8 million inside the country. A baby is born every 15 seconds in the country, meaning it ranks 13th in terms of global population. This has placed strain on already scarce resources such as water, and could amplify existing problems for families already struggling to put food on the table following a 2016 financial crisis that led Egypt to devalue its currency and sparked rising

inflation. According to Egypt's official statistics agency, the Central Agency for Public Mobilisation and Statistics, 27.8% of Egyptians live below the poverty line.

Yet "two is enough" risks failing to target the things that could make a real difference when families, particularly those from Egypt's working class, are deciding to have children. The campaign will increase sex education for some medical professionals, but will not begin a programme of sex education in schools, currently non-existent. It also ignores options for women with unwanted pregnancies, with abortion seen as a legal grey area in Egypt.

"I think it has to be multi-disciplinary thing," says Dr Hussein S Gohar, an obstetrician and gynaecologist at the Yosri Gohar hospital in Cairo. "You have to start in schools to educate young kids about sex education, contraception and the hazards for themselves, as well as the future of the population explosion. Then they have to target people about to get married, and married people. But if you're going to make legislation punishing them for a third child, then you have to provide an exit route for them, by allowing medical termination or even abortion clinics."

The heart of the problem, according to Gohar, means thinking about what motivates people to have large families in Egypt. "You need to change the mentality of the people and how they see things rather than just telling them what to do," he said. "You can't just go to people once every few months and say the population is too large and there's not enough water so you need to have a smaller family."

Dr Ahmed Fathy, an obstetrician and gynaecologist at New Cairo hospital, agrees. "For poorer families, it's not about whether a child is a gift from God, but rather [that] extra children are a method of income," he explains. "If you're a family with a farm, extra workers cost more money. But if you have more children, one can look after the animals, another can look after the machines, and another can tend to the plants."

The Egyptian government's best efforts may also fail to reach more conservative doctors in rural areas, who are more likely to convey the message to patients that every child is a blessing, or to limit information about contraception. "The fact is that in every country, the government can't cover the entire spectrum," says Dr Natalia Kanem, head of the UN Population Fund, which has partnered with Egyptian ministries for the "two is enough" campaign. "Private providers can misinform, or even perform so-called medical female genital mutilation. Our job is to flood real information here to counter the myths."

A mushrooming and overwhelmingly young population disadvantages young women according to Kanem, who cites the fact that 62% of the Egyptian population is aged 29 or younger. "If you have a young population, those young people tend to have children young as their mothers were young, so you see an acceleration," she says. "Unless women are able to make a conscious decision to have a child later, to marry later.

"When girls are left behind, half the population is left behind."

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## **Egypt's top Muslim authority condemns harassment of women**

***Cairo was named most dangerous megacity for women in an international perception poll carried out by the Thomson Reuters Foundation last year***

By Heba Kanso

Thomson Reuters Foundation (28.08.2018) - <https://tmsnrt.rs/2BWcwgo> - BEIRUT - A statement by Egypt's highest religious authority denouncing sexual harassment could be a turning point in efforts to crack down on abuse against women, activists said on Tuesday.

Al-Azhar, which has huge influence over Egypt's mostly Muslim population and trains most of the country's imams, took to Facebook and Twitter this week to denounce the practice of harassing women, including over their behaviour or clothing.

Activist Lobna Darwish said the al-Azhar statement would create debate around the issue, even if it did not immediately change minds.

"They have the ability to promote this language against sexual harassment everywhere in Egypt ... So they can at least change part of the culture," she told the Thomson Reuters Foundation by phone from Cairo. "We hope this is a new beginning or a step, a decision, a political commitment to working on sexual harassment," said Darwish, gender and women's rights officer for the Egyptian Initiative for Personal Rights.

Cairo was named most dangerous megacity for women in an international perception poll carried out by the Thomson Reuters Foundation last year.

Women's rights experts said the treatment of women in the Egyptian capital had worsened since a 2011 uprising seeking social change, with harassment a daily occurrence.

Suad Abu-Dayyeh, a Middle East expert with global advocacy group Equality Now, said it was "significant that al-Azhar has denounced sexual harassment because people in Egypt, or in our region, depend so much on the religious scholars".

But she said both government and civil society needed to do more to change people's views on how women should be treated.

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## **Rights coalition takes on female genital mutilation in Egypt**

By Rahma Diaa

Al-Monitor (13.02.2018) - <http://bit.ly/2BzgNo6> - Women and human rights organizations in Egypt marked the International Day of Zero Tolerance for Female Genital Mutilation (FGM) Feb. 6 by announcing an "Anti-FGM Action Plan" to create new policies and mechanisms to reduce these practices against women and young girls in Egypt.

According to the most recent gender-based violence survey conducted by the Central Agency for Public Mobilization and Statistics in 2015, 9 out of 10 women in Egypt have undergone FGM. In 2014, that figure was about 92% of married women aged between 15 and 49, with 78.4% of the operations performed by doctors and nurses.

Representatives of 146 organizations were present at the press conference, including the Tadwein Gender Research Center, the New Woman Foundation, the Centre for Egyptian Women Legal Assistance, the Egyptian Initiative for Personal Rights, the Women's Center for Legal Guidance and Awareness, Salemah for Women's Empowerment, the Cairo

Center for Development, the Egyptian Coalition on the Rights of the Child and the Union of Associations to Combat Harmful Practices against Women and Children.

Amal Fahmi, the director of Tadwein and the group's coordinator, told Al-Monitor that efforts by state institutions against FGM practices have not achieved the necessary changes. They have criminalized FGM without setting up a framework to enforce the law or raising awareness of the psychological and physical dangers of female circumcision.

"The situation is getting worse as 80% of FGM procedures are done at the hands of doctors, according to the stats obtained by the anti-FGM associations and organizations. The campaign that was recently launched aims to pressure the government to change its approach, raise awareness through sex education courses in schools in addition to media awareness campaigns against the medicalization of female genital cutting and develop a human rights discourse against FGM with a focus of women's rights to health and bodily integrity," Fahmi explained.

Fahmi also stressed the need for the government to enforce the laws criminalizing the custom to act as a deterrent and to stop its spread. She noted that the government will have to train health inspectors, police and prosecutors to monitor for and detect FGM and respond to incidences of it.

Since 2008, when the state added Article 242 to the Penal Code criminalizing FGM, only two cases have been brought to court. The first was in 2015, when the Mansoura Appeals Court sentenced a doctor to two years in prison with hard labor and closed his practice for one year after a child death following a procedure.

Similarly, in July 2016 in Suez, a doctor, anesthetist and the victim's mother were prosecuted in the death of a girl during a circumcision surgery. They were charged with manslaughter, and each received suspended sentences of one year in prison.

President Abdel Fattah al-Sisi issued Law No. 78 of 2016 to amend Article 242. Before that point, the article called for imprisonment between three months and two years or a fine of \$282. After the change, those accused of practicing FGM face harsher punishments: imprisonment for a period of no less than five years and no more than seven.

Reda el-Danbouki, the director of the Women's Center for Legal Guidance and Awareness, told Al-Monitor that the coalition will lobby for an amendment to close a loophole created by Article 61, which allows for violence committed to protect oneself or others against serious physical or moral harm. Danbouki said lawyers or judges could claim circumcision is done for necessary medical reasons, "basing their argument on this article."

Danbouki added that there is no need to increase FGM-related punishment as the real change will come when the existing law is enforced and the government starts inspecting hospitals and medical centers, punishing perpetrators and raising awareness on the dangers of this practice, which many Egyptians continue to view as necessary according to Sharia despite a fatwa by Dar al-Ifta declaring FGM haram (religiously forbidden).

According to a survey of Egyptian youth conducted by the International Population Council in 2017, 70% of young men and 57% of young women feel that FGM is necessary.

Azza Soliman, the director of the Centre for Egyptian Women Legal Assistance, told Al-Monitor that the campaign is intended to revitalize the efforts of the human rights organizations that took the first steps to fight FGM in 1997. Back then, their work

brought about a drastic change in the rhetoric around FGM, and for the first time people started talking about it as violence against women.

"This group conducted thorough studies on the history of FGM to prove that it was not related to Islam or Pharaonic traditions but rather a practice that originated in Africa. Consequently, they worked to remove the religious framework and basis for this practice and demanded an end to it," Soliman added.

"In 2003, the organizations' efforts came to a halt, when the authorities took it upon themselves to combat FGM but failed to bring about a substantial change, prompting the women's organizations to join hands and try to make a real difference to protect women and young girls against the dangers of this practice," Soliman added.

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## **Female genital mutilation and Syrian girls**

By Nikolaj Nielsen

Excerpt from EU Observer (02.10.2017) - <http://bit.ly/2xQV07g> - Reports are now emerging of young Syrian refugee girls in Egypt having their genitals mutilated - a widespread practice among Egyptians - by Syrian parents.

Cases of what is also known as "female genital mutilation" (or FGM) began to surface months ago.

"Syrian refugees started adapting the culture, [and] they started accepting things we are trying to abandon," Aleksandar Bodiroza, who heads the United Nations Population Fund, told reporters in Cairo.

Though outlawed in Egypt, the vast majority of married Egyptian women have been cut. Often relatives hold down the girl while a midwife or doctor removes or cuts the labia and clitoris.

The tradition is not limited to Muslims. Christian communities in Egypt are also known to force the procedure onto their daughters - some as young as 8 years old or less.

"It is very specific for Egypt - you don't have it in the Gulf, you don't have it in Jordan, you don't have it in Palestine, you don't have it in Syria. We were caught by surprise," said Bodiroza.

Zaid M. Yaish, who also works at the UN fund, said poverty and desire to marry off daughters are among the likely factors that contribute to the abuse.

"I noticed that Syrians are starting to adapt this FGM - this is a surprise to me. I mean, in Syria, there was never FGM before and that is due to the social pressure," he said.

Nobody knows yet how prevalent FGM is among Syrians in Egypt, or if the reported cases are isolated.

But like almost all Egyptians, Syrians and other refugees are facing crushing unemployment. While Syrians have access to health and education, they require work permits.

Public services are dire and the financial woes, felt by all, are particularly harsh among those who have fled war only to survive on threadbare diets and wages, if any, which are even lower than Egyptian standards.

"The price of meat went from 40 pounds to over 160 pounds per kilo. Everything is increasing, we can't keep up," said Maher El-leilani, a refugee in his late 50s from Homs in Syria, who now lives on the outskirts of Alexandria.

The EU is attempting to alleviate the inflation by injecting some €2 million into a broader cash-assistance programme, distributed by the UN refugee agency (UNHCR).

Syrian families can get anywhere between 600 to 2,800 Egyptian pounds per month. Six-hundred Egyptian pounds, as of this month, is roughly equivalent to €28. Last October, the same amount would have equated to around €62.

"We have seen a deteriorating situation, an increasing vulnerability, with more people becoming more vulnerable when compared to six months ago," said Aldo Biondi, an expert on Egypt from the European Commission's humanitarian aid department.

"More and more families are falling under poverty, so they knock at the UNHCR," he added.

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## **Egypt increases prison terms for female genital mutilation**

Al-Monitor (27.09.2016) - <http://bit.ly/2dJnh4L> - The Egyptian parliament has significantly boosted criminal penalties for female genital mutilation (FGM), passing an amendment that is widely welcomed by many segments of Egyptian society.

Human rights groups are hoping, but are not convinced, that the amendment will help reduce this widespread phenomenon across Egypt.

In 2008, Egypt banned FGM operations in governmental and nongovernmental hospitals and other private or public practices following the death of an Egyptian teenager, Baddour Shaker, who had undergone the procedure in June of that year.

A few months later, an article was added to the penal code criminalizing FGM and punishing those who force it upon women with jail terms of three months to two years, in addition to a fine of 1,000-5,000 Egyptian pounds (\$113 to \$563).

The bill defined FGM as being "the partial or full removal of the external genital parts or deformity of such parts without any medical justification."

Mona Ezzat, head of the Women and Work Program at Egyptian human rights group New Woman Foundation, told Al-Monitor, "FGM is associated with the prevailing customs, traditions and culture in society. It is practiced in [Egypt] because parents are still totally convinced of its viability. Thus, forcing society to relinquish this tradition should not be done through laws alone."

People in nonurban governorates even have traditional songs about FGM, which is seen as a part of their heritage. To change this attitude, Ezzat said, requires changing the culture, religious rhetoric and school curricula, in addition to rigorously applying the law.

In all the years since FGM was first criminalized, Egyptian courts have only dealt with two related lawsuits. In June 2013, 13-year-old Suhair al-Bataa died during an FGM procedure performed by Dr. Raslan Fadl in Dakahlia. For the first time in Egypt, a public prosecutor there referred the case to a court.

Though Fadl initially was acquitted in November 2014, prosecutors appealed the ruling. The Court of Appeal in Mansoura sentenced him in 2015 to two years in prison with hard labor for manslaughter and three months for performing the illegal procedure, while shutting down his practice. However, Fadl served only three months of the sentence after the family accepted a financial settlement, according to Human Rights Watch. The girl's father was sentenced to three months for forcing his daughter to have the procedure.

In July of this year, the public prosecutor of Faisal city in Suez governorate charged a doctor and a girl's mother with manslaughter after the 17-year-old died during FGM surgery in May. Authorities said Mayar Mohamed Mousa died in a private hospital as a result of severe blood loss during the procedure.

The hospital was closed and there were demands for harsher punishments for offenders, prompting parliament to approve an amendment Aug. 29. The law now requires prison terms of five to seven years for those who perform FGM and as much as 15 years if the case results in permanent disability or death.

Egyptian society continues to be greatly swayed by customs and traditions more so than religious views — which appears to be progress. In fact, prominent clerics in Egyptian society, such as Ali Gomaa, the former grand mufti of Egypt, have stood against FGM. Yet this hasn't been enough to influence the community.

On June 14, 2015, Egypt launched a National Anti-FGM Strategy. The incentive was backed by the National Program to Enable the Family and Eliminate FGM; the public prosecutor; the Ministries of Population, Health, Interior, Education, Awqaf and Higher Education; Al-Azhar University; Dar al-Ifta al-Masriyya (The Egyptian House of Religious Edicts); the Egyptian Church; and the National Council for Women.

According to the Demographic and Health Survey "Egypt 2014," the number of women undergoing FGM has declined. It showed that the number of mutilated females aged 15-17 dropped to 61% that year, compared with 74% in 2008.

The same survey said 92% of the polled women of reproductive age (15-49), who were or had ever been married, had undergone FGM, compared with 96% in 2005.

The survey showed that FGM among all women aged 15-49 decreased by 6% between 2005 and 2014 and by 13% among women aged 15-17 between the years 2008 and 2014. Yet the number of women undergoing this procedure is still alarming.

Ezzat of the New Woman Foundation told Al-Monitor a dramatic effort will be needed to raise awareness among families and parents in their homes. "The message relayed by officials on television is not enough to sound the alarm on the seriousness of this practice," she said.

Azza Soliman, head of the Center for Egyptian Women's Legal Assistance, praised efforts made by the media and Egyptian educational representatives to battle the phenomenon. She cited, however, the need for more support from the religious community to help change societal perceptions about the problem.

"It is imperative to find an enlightening religious discourse to clarify the religion's stance on this issue," she told Al-Monitor.

## **Female genital mutilation needed because Egyptian men are 'sexually weak,' lawmaker says**

By Sudarsan Raghavan

The Washington Post (06.09.2016) - <http://wapo.st/2c8fzCy> - It was an outrageous argument, by any measure: Women should "reduce their sexual desires" because Egyptian men are "sexually weak."

This is what an Egyptian lawmaker, Elhamy Agina, claimed over the weekend in making an argument in favor of female genital mutilation or FGM.

"We are a population whose men suffer from sexual weakness, which is evident because Egypt is among the biggest consumers of sexual stimulants that only the weak will consume," Agina said, according to a translation in Egyptian Streets, an English-language local news website. "If we stop FGM, we will need strong men and we don't have men of that sort."

So it is better for women, he continued, to undergo the brutal practice to "reduce a woman's sexual appetite." And by doing so, he added, women would "stand by their men" and life would proceed smoothly.

Of course, this led to a maelstrom on Twitter and other online sites.

The centuries-old practice involves the partial or full removal of the external sex organs, usually with a knife or razor blade, in a belief that doing so reduces sexual desires. The cutting can lead to urinary infections, menstrual problems, infertility and death, in addition to psychological trauma.

The practice was banned in Egypt in 2008. Since then, circumcising girls has been punishable by a prison sentence of between three months and three years as well as a hefty fine. Still, FGM remains a widespread practice here, as it is in many other African nations and parts of the Middle East.

According to the World Health Organization, Egypt has some of the highest rates of FGM, in company with Somalia, Djibouti and Sierra Leone. A UNICEF study in 2013 found that as many as 27.2 million women in Egypt have been circumcised.

The Egyptian cabinet recently approved a draft law that would impose stiffer penalties for those who force girls and women into FGM. Jail terms would range between five and seven years, and harsher sentences would be imposed if the procedure leads to death or deformity. In May, an Egyptian teenager died of complications after undergoing FGM, propelling the United Nations to urge Egypt to enact stricter punishments. The new legislation is awaiting ratification by the parliament before it can become law.

By this week, Agina was backtracking on his comments. In one local newspaper, Al Masry Al Youm, or the Egyptian Today, he clarified that his rejection of the toughening of penalties for FGM was based on how "it is hard to apply in Egypt."

And in a phone interview with TV host Eman Ezzuldine on Mehwar Channel that his comments were to be considered only a "jest."

"I don't get afraid, and I meant no offense to Egyptian men," Agina continued. "Egyptian men are true men, and I am a true man."

"Take my wife's phone number and ask her," he added.

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## **Egyptian girl dies during banned female genital mutilation operation**

***Authorities investigate after 17-year-old died under general anaesthetic in a private hospital, despite FGM being illegal in the country***

The Guardian (31.05.2016) - <http://bit.ly/1Pel7v5> - Egyptian prosecutors are investigating the death of a teenage girl during a female genital mutilation operation at a private hospital.

Mayar Mohamed Mousa, 17, died in a hospital in the province of Suez on Sunday while under full anaesthesia, said Lotfi Abdel-Samee, the local health ministry undersecretary.

"This is something that the law has prohibited," stressed Abdel-Samee.

Despite the ban in 2008, female genital mutilation (FGM) is still widespread in Egypt, especially in rural areas. It is practised among Muslims as well as Egypt's minority Christians.

The law led to the first prison sentence against a doctor in Egypt in January 2015, with the girl's father in that case given a three-month suspended sentence.

On Sunday, Mousa's sister had just undergone the operation before she was sent in for surgery.

The girls' mother is a nurse, while their late father was a surgeon. The operation was being carried out by a registered female doctor, according to Abdel-Samee.

Authorities shut down the hospital on Monday after transferring patients to other hospitals as prosecutors questioned the hospital manager and medical staff involved in the operation, Abdel-Samee said.

They have also spoken to the mother, a prosecution official said.

The case was opened after a health inspector reported the circumstances of the girl's death.

Medical examiners have carried out an autopsy, and are due to report the cause of death, said Abdel-Samee.

While 200 million women and girls worldwide have been subjected to the practise, there have been major strides in Egypt, as well as Liberia, Burkina Faso, and Kenya against FGM, according to Claudia Cappa, the lead author of a February UN children's agency report on the issue.

"The latest figures from the Egypt Demographic and Health Survey show that we're winning," the United Nations Development Programme said in a report last year.

"Mothers' attitudes are changing, too," UNDP said.

While 92% of mothers had undergone the procedure, only 35% of them "intend to circumcise their daughters," according to the UNDP report.

Victims of the procedure are left to cope with a range of consequences from bleeding and pain while urinating, extreme discomfort during sex, fatal complications in childbirth and deep psychological trauma.

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## **Top religious leaders start outreach program in Egypt to end female genital mutilation**

By Stoyan Zaimov

CP World (09.05.2016) - <http://bit.ly/1qfwBTg> - The Islamic University of Al Azhar, the highest academic center of Sunni Islam, has joined the Coptic Orthodox Patriarchate in Egypt in the fight against the epidemic of female genital mutilation.

Fides News Agency reported that Coptic Orthodox Patriarch Tawadros II and Sheikh Ahmed al Tayyeb, imam of al-Azhar, signed a joint statement on Monday committing their fight against the many abuses children in Egypt suffer.

Statistics show that more than 70 percent of all Egyptian children suffer some form of abuse or violence within their families and communities, Fides added.

As many as 850 leaders of churches and mosques, including imam, priests, monks, and pastoral workers are expected to attend preparation courses that will allow them to engage more effectively and lead the fight against "genital mutilation, early marriage, kidnapping and sexual abuse."

Child agency UNICEF has warned that at least 200 millions girls and women around the world in 30 different countries, mainly in Africa, have been subjected to genital mutilation, suffering "profound, permanent, and utterly unnecessary harm."

The practice is carried out for various reasons, often a mixture between cultural and religious beliefs, but is primarily aimed at ensuring girls remain "pure" before marriage, so as not to damage their marriage prospects or the family's status.

CNN reported back in 2015 that genital mutilation is a problem for millions of schoolgirls in Egypt, with as many as 92 percent of married Egyptian women between the ages of 15 to 49 having been subjected to the medically dangerous practice.

"This is a gross human rights violation," Jaime Nadal-Roig, the U.N. Population Fund representative in Cairo, told CNN. "It doesn't add anything to the life of the girl, and there are no medical or religious grounds whatsoever."

Although genital mutilation was made illegal in Egypt in 2008, it remains heavily interwoven in the fabric of the Muslim-majority society.

"People used to have a party after a girl was circumcised, they'd celebrate and exchange gifts," Nadal-Roig explained. "So for them to turn from there and say, 'look this is a crime or this is a sin or this is not allowed by religion' means confronting a lot of beliefs and social norms."

Al Azhar has condemned a number of extreme practices and human rights abuses done in the name of Islam around the world, such as the continued slaughter of Christians and other minorities at the hands of the Islamic State terror group.

Al-Tayyeb said back in April 2015 that the killing of 28 Ethiopian Christians in a video released by IS is a "heinous crime — which goes against any religion, law or human conduct."

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## **Why Egyptians have mobilized against public sexual violence**

The Washington Post (06.04.2016) - <http://wapo.st/23oMuZY> - In 2012, young Egyptian female and male activists launched a number of groups dedicated to ending public sexual violence, or PSV. They sought to end sexual harassment — ranging from catcalls to groping women's bodies — on the street and in public transit, and to stop mass sexual assault on major shopping boulevards during the Eid holidays or political protests, when groups of men grabbed and stripped women, and in some cases raped them with sharp objects.

This activism represents the kind of change political scientists often miss. Democracy advocates and political scientists alike tend to focus on quantifiable changes in electoral politics, laws and constitutions. But how can we measure less tangible changes in societal norms that may have even more impact on securing citizens' daily freedoms? Though Egypt has not witnessed the democratic blossoming many had hoped for in the immediate aftermath of the uprisings, discourse on key social issues has evolved in significant ways.

In the decade before Hosni Mubarak's February 2011 overthrow, women's rights activism in Egypt focused on improving girls' and women's legal rights in the private sphere, including increasing access to divorce and raising girls' marriage age. This activism was led by female lawyers, professors and other professionally accomplished, primarily middle-aged women.

In contrast with earlier women's rights activism, the main objective of the 2012 anti-PSV work done by groups, such as Basma, Anti-Harassment Movement and Operation Anti-Sexual Harassment/Assault (OpAntiSH), was not legal change. While activists took pride in 2014 amendments to the penal code on harassment, a major short-term goal was to physically intervene to prevent instances of PSV — that is, until President Abdel Fatah al-Sissi's crackdown on activism in public spaces rendered this impossible. The long-term objective remains changing the norms used to justify PSV.

What allowed this new form of activism to emerge, and how does it matter? In addition to the creation of new youth movements, significant structural change in the Egyptian TV sphere after 2011 markedly expanded televised discussions of public sexual violence. This coverage has helped to spread and normalize two arguments central to anti-PSV activism: that perpetrators are engaging in an unacceptable, and criminal, form of behavior, not excusable by any form of women's dress; and that it is the responsibility of all Egyptians — everyday citizens and leaders alike — to work to stop it.

Privately owned satellite TV channels — as opposed to programming created directly by state agencies on state channels — are widely viewed in Egypt, with cost not a significant barrier due to the ubiquity of illegal access. Coverage of PSV on satellite TV began during the late Mubarak era, but until December 2010 it was episodic and usually in reaction to high-profile events. In 2006, a group of men grabbed and stripped women in front of a Cairo cinema during Eid celebrations, and no TV station discussed the assaults for three days until activist Nawara Negm appeared on an episode of Mona al-Shazly's "al Ashira Mas'aan" show discussing Ramadan soap operas. Negm's on-air suggestion that the guests address the assaults instead led al-Shazly to interview bystanders and ask the

Ministry of Interior for a response. Al-Shazly returned to harassment issues with an October 2008 interview with Noha Rushdy, the first woman to sue her harasser in court.

More regular coverage of PSV would only begin two months before Mubarak was overthrown, in December 2010, as hosts began covering new anti-PSV initiatives. This included an interview with Engy Ghozlan, a co-founder of HarassMap, the first major organization dedicated to stopping PSV, which had opened only one month earlier.

In the months after Mubarak's overthrow, the satellite media landscape changed dramatically. While only five private satellite channels existed in January 2011, by September, the Supreme Council of the Armed Forces had licensed 16 new satellite stations, including the Muslim Brotherhood's Misr 25. As the number and ideological diversity of satellite programs increased, new types of programming also emerged, including the investigative journalism program "Awwal al-Kheit" and humor programs, such as "Hukumat Nuss al-Layl" and Bassem Youssef's "al-Birnamij." These new programs publicized the work and mainstreamed the narratives of anti-PSV groups.

It is possible, but unlikely, that the significant increase in TV coverage of PSV after Mubarak's overthrow was simply a reflection of an enormous increase in the phenomenon itself post-2011. Sexual harassment was widespread under Mubarak, with a 2008 survey in three governorates by the Egyptian Center for Women's Rights finding that 83 percent of women had been harassed, 46 percent on a daily basis. A 2013 U.N. survey of women in seven governorates found that 99 percent of women had experienced harassment, with 49 percent saying it occurred daily. Studies asking women whether harassment has increased since Mubarak's overthrow have found a range of results, from unanimous reports of increases in one study to more equivocal responses in the U.N. Women 2013 poll. However, one clear change in the post-2011 period was the emergence of mass sexual assaults at protests.

Mass assaults were not unknown during the Mubarak era, including the 2006 Eid attacks, but the number and brutality of such attacks increased dramatically at protests between 2012 and 2014, with groups like Tahrir Bodyguard and OpAntiSH created to rescue women assaulted in Tahrir protests. Many TV programs took these attacks as a springboard from which to discuss PSV more generally. But the activism of new anti-PSV groups also played a key role in pushing the issue onto the agenda and shaping how it was discussed, from programs that detailed how anti-harassment and assault groups worked to the many TV hosts who allotted significant airtime to activists.

### ***Challenging dominant discourses: Does women's dress cause harassment?***

The most widespread "justification" for PSV is that women's "improper" appearance — a category that could include lack of veiling and wearing form-fitting clothing — causes harassment. In the U.N. Women 2013 survey, the most prominent reason men gave for harassing women was dress, with 73 percent of men indicating that "the girl's dress was not decent and revealed her body contours" as a reason for harassment.

Several new satellite shows tackled this issue head on. An April 2014 episode of the comedy show "Hukumat Nuss al-Layl" opened with the host, surrounded by mannequins covered in white sheets, scoffing at claims that women bore no responsibility for harassment. The host uncovered the first mannequin to show a female form in a sleeveless bandeau and tight pants and asked, "what about this woman isn't asking to be harassed?" Each mannequin that he uncovered was more conservatively dressed than the previous one. As he undraped the last mannequin, he asked, "what respectable woman who doesn't want to be harassed would walk in the street dressed like this?" while uncovering a form dressed in a black niqab only showing the eyes and a

voluminous black dress. Later in the segment the host interviewed Tahrir Bodyguard member Mary Awadallah about myths and realities surrounding PSV.

The extent to which women-blaming narratives have been increasingly challenged can be seen in the fact that they are beginning, on occasion, to be rejected even on Islamist programs. On an October 2012 episode of "Sitt al-Banaat," a talk show aimed at women on the Muslim Brotherhood's Misr 25 channel, host Shahinaz Mahmoud rejected the idea that women were responsible for harassment and praised women who reported their harassers to the police. While another host, Nour Abdullah, suggested that "immodest" dress might facilitate harassment, the segment was dominated by a psychologist who insisted that even public nakedness could not legitimize harassment, a narrative strengthened by an interview with activists from Basma, best known for forming groups to stop Eid harassment, and Against Harassment.

Even Salafi channels, which feature repeated invectives against women in the public sphere, are not immune. On a February 2013 episode of the show "Masabih al-Buyut" on the Salafi al-Hafeth channel, an Islamist-leaning professor of criminal law, a member of the upper house of parliament from the Muslim Brotherhood's ruling Freedom and Justice Party and Ayman Nagy of Against Harassment debated the causes of PSV. Unsurprisingly, the guests disagreed strongly with Nagy on the role of women's dress, with the law professor arguing that it facilitated harassment while Nagy responded that "we [men] are not animals walking in the street ... [as if] I have to attack any woman I walk behind." More surprising was that host Ahmed Baha repeatedly contested his guests' claims that "inappropriate" dress facilitated PSV, at one point arguing that in the 1960s and 1970s there was much less harassment despite the fact that most women were unveiled and many wore short skirts.

In a clear sign of changing social narratives, talk show host Riham Sa'id was suspended after an October broadcast in which she showed private photos of a woman who had been assaulted in a mall and suggested that more conservative dress would have prevented such assault, leading advertisers on the show to withdraw their sponsorship.

### **Questions of accountability**

Activists assert that all citizens need to fight PSV and hold leaders accountable for encouraging or neglecting it. The work of everyday citizens against harassment has been lauded by hosts across the political spectrum, from the liberal Bassem Yousef, who praised activists from OpAntiSH and Tahrir Bodyguard as "people who are really making a difference," to the previously mentioned Muslim Brotherhood "Sitt al-Banaat" program, whose hosts extolled their activist guests as "beautiful and positive." More important, satellite TV has also facilitated challenges of both Islamist and military leaders. In November 2012, Azza Soliman, then the director of the Center for Egyptian Women's Legal Assistance, and a leader of I Saw Harassment, appeared on ONTV's program "al Sura al Kamila." Host Liliane Daoud confronted Saad Amara, a Freedom and Justice Party leader, with recent statements by Muslim Brotherhood leaders blaming women for harassment, after which the activists sparred with Amara and Nader al-Bakkar, the then-spokesman for the Salafi al-Nour party.

Even as criticism of the Sissi government has slowed to a trickle in satellite media, an assault on women at the mass celebrations of Sissi's June 2014 election prompted pro-Sissi talk show host Lamis Hadidi to excoriate the minister of health for public hospitals' lackadaisical response.

It is too early to tell definitively whether the changing discourse about PSV in the satellite media is decreasing harassment on the ground. But the development and spread of a changing narrative reminds us of something that political scientists often forget – that

the results of periods of political upheaval cannot be measured only by changes in the formal political sphere, and that “revolutions,” which so far have definitively failed to usher in stable, liberal politics, can nonetheless advance important social changes.

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## **Egyptian feminist leader Mozn Hassan resolute in face of official investigation**

### ***Nazra for Feminist Studies head receives widespread support over claims NGO is illegal as crackdown on Egyptian civil society is condemned***

The Guardian (31.03.2016) - <http://bit.ly/1XqLiYg> - The head of a women’s rights organisation remained defiant after becoming the focus of an investigation launched by the Egyptian authorities as part of its ongoing crackdown on civil society.

Mozn Hassan, executive director of Nazra for Feminist Studies, said the group would continue to work, regardless of what happened to her.

Hassan has been summoned for questioning, along with other staff, over claims that Nazra has been operating illegally.

“Other people will carry on the work,” she said. “I know it’s my choice. I have this passion about feminism in my country. I know it sounds cheesy, but there is something about Nazra. It’s not about [one] person – we’ve really managed to have this collective.

“I know other people in Egypt are managing things. It’s not about me existing ... People who have been in this process, I think they will continue.”

Hassan, speaking during the Commission on the Status of Women in New York earlier this month, received a summons to appear before authorities during the annual two-week meeting.

She was due to be questioned on Tuesday, but the hearing was postponed.

This week, women’s rights activists and academics from around the world signed statements denouncing the attack on Nazra and the increasing clampdown on feminist groups and rights defenders.

In a statement on Monday, 43 women’s rights organisations condemned “the escalating targeting of civil society organisations in Egypt, and in particular the targeting by the authorities of the Egyptian feminist organisation Nazra for Feminist Studies, founded and led by woman [sic] human rights defender Mozn Hassan, who is a prominent feminist and is known for her extensive work on feminist movement-building and combating sexual violence in the public sphere”.

The statement added that the summoning of Hassan followed “numerous steps taken to stifle her activism in the public space, including systemic smear campaigns against her and other civil society leaders, issuance of a gag order on the media for coverage of the foreign funding case, in addition to the lack of transparency and non-declaration of charges directed against [her] until now.”

The statement called on the authorities to drop the case against Nazra. “Instead, the Egyptian state should be taking all measures necessary to acknowledge the important and pivotal work ... Hassan conducts in the advancement of women’s rights, provision of

support services for survivors of sexual violence and a feminist discourse that is against all forms of violence and extremism.”

Another statement, signed by 130 academics, added: “As academics, university professors and scholars, who are socially and politically engaged and concerned, we consider the investigation [against] Mozn Hassan a direct threat to the feminist and activist engagement of Nazra for Feminist Studies, whose work has focused on contributing to the continuity and development of the feminist movement in Egypt. We also view the investigation as part of the larger crackdown on civil society organisations, and on fundamental freedoms and rights in Egypt, including academic freedoms.”

Hassan is being investigated under case 173/2011, known as the “foreign funding case” because it targets local and international NGOs for illegally receiving funding from overseas.

Investigations began in 2011 and resulted in the conviction of 43 NGO employees in 2013. The government has recently reopened the case, which has led to travel bans, asset freezes and the questioning of prominent activists.

Other groups currently under investigation include the Cairo Institute for Human Rights Studies, the Egyptian Initiative for Personal Rights, the Arabic Network for Human Rights Information, the Nadeem Center for Rehabilitation of Victims of Violence, and the human rights activist Negad el-Borai.

“Public spaces are shrinking [for civil society], but now they are closing the space,” said Hassan. “Things have been happening in the last two months.”

She said she believes Nazra, which has been registered as an NGO since 2007, is being specifically targeted because it campaigns for human rights. “We’re not this nice acceptable women’s organisation, we’re not a development-only [organisation]. We think the feminist movement is a political movement. We’ve always had a human rights perspective ... we are not like other feminist organisations.”

She added: “If they want me, better to take me than the rest of the team.

“We are trying to have a survival mechanism. As long as we can work, we are doing things.”

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## **Egypt may ban ‘Jewish’ niqab in public places**

***Female Egyptian MP claims full-face head covering is un-Islamic, comes from Jewish communities that lived in Arabian peninsula***

The Times of Israel (12.03.2016) - <http://bit.ly/22vCcqx> - Egypt may soon ban women from wearing the niqab in public places and in government institutions, according to a report in the British Independent last week.

The niqab is a more severe head covering than the hijab, which covers the head and leaves a woman’s face revealed. A niqab leaves only the eyes visible and is usually black in color.

Parliament member Amna Nosseir, a professor of comparative jurisprudence at Al-Azhar University, is supporting the ban and said that the Niqab has non-Islamic origins.

Nosseir said the restrictive head covering is in fact a Jewish tradition dating back to the Jewish communities that existed in the Arab peninsula before the beginning of Islam.

The female parliamentarian argued that several passages in the Quran contradict the use of a niqab and said the Muslim holy book advocates modest clothes and covered hair, but no cover for the face.

Egypt, the Independent reported, has already passed several restrictions on wearing the niqab. Last month, Cairo University banned nurses and doctors from wearing it in medical schools and teaching hospital, explaining that the ban would "protect patients' rights and interests."

In September 2015, the university banned academic staff from wearing niqabs in classrooms, after students complained that it was difficult for niqab wearers to communicate coherently with students.

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## **Female genital mutilation and Syrian girls**

By Nikolaj Nielsen

Excerpt from EU Observer (02.10.2017) - <http://bit.ly/2xQV07g> - Reports are now emerging of young Syrian refugee girls in Egypt having their genitals mutilated - a widespread practice among Egyptians - by Syrian parents.

Cases of what is also known as "female genital mutilation" (or FGM) began to surface months ago.

"Syrian refugees started adapting the culture, [and] they started accepting things we are trying to abandon," Aleksandar Bodiroza, who heads the United Nations Population Fund, told reporters in Cairo.

Though outlawed in Egypt, the vast majority of married Egyptian women have been cut. Often relatives hold down the girl while a midwife or doctor removes or cuts the labia and clitoris.

The tradition is not limited to Muslims. Christian communities in Egypt are also known to force the procedure onto their daughters - some as young as 8 years old or less.

"It is very specific for Egypt - you don't have it in the Gulf, you don't have it in Jordan, you don't have it in Palestine, you don't have it in Syria. We were caught by surprise," said Bodiroza.

Zaid M. Yaish, who also works at the UN fund, said poverty and desire to marry off daughters are among the likely factors that contribute to the abuse.

"I noticed that Syrians are starting to adapt this FGM - this is a surprise to me. I mean, in Syria, there was never FGM before and that is due to the social pressure," he said.

Nobody knows yet how prevalent FGM is among Syrians in Egypt, or if the reported cases are isolated.

But like almost all Egyptians, Syrians and other refugees are facing crushing unemployment. While Syrians have access to health and education, they require work permits.

Public services are dire and the financial woes, felt by all, are particularly harsh among those who have fled war only to survive on threadbare diets and wages, if any, which are even lower than Egyptian standards.

"The price of meat went from 40 pounds to over 160 pounds per kilo. Everything is increasing, we can't keep up," said Maher El-leilani, a refugee in his late 50s from Homs in Syria, who now lives on the outskirts of Alexandria.

The EU is attempting to alleviate the inflation by injecting some €2 million into a broader cash-assistance programme, distributed by the UN refugee agency (UNHCR).

Syrian families can get anywhere between 600 to 2,800 Egyptian pounds per month. Six-hundred Egyptian pounds, as of this month, is roughly equivalent to €28. Last October, the same amount would have equated to around €62.

"We have seen a deteriorating situation, an increasing vulnerability, with more people becoming more vulnerable when compared to six months ago," said Aldo Biondi, an expert on Egypt from the European Commission's humanitarian aid department.

"More and more families are falling under poverty, so they knock at the UNHCR," he added.